

Bradford District Plan

2023/24

Foreword

This document is Bradfords Districts annual plan for 2023-2024. The plan complements West Yorkshire Fire and Rescue Services (WYFRS) Community Risk Management Plan (CRMP) for 2022-2025.

Over the last twelve months Bradford District has directed efforts towards prevention and risk reduction activities resulting in an overall reduction in incident levels. Further demonstrated by a 18% reduction in incidents over the bonfire period which historically has seen increased response levels.

Bradford districts diversity provides opportunity for collaborative partnerships in which we aim to identify those most vulnerable in community allowing the delivery of 'Safe and Well' education and referral to other supporting organisations.

You will see from the priorities set out in this year's plan that we will continue to drive down risk further, reduce vulnerability and help those most in need. I want to further improve community education and engagement in topics such as water safety, wildfire and ensure a targeted approach in the areas most at risk from these types of incidents.

Bradford district will expand its Youth Intervention programmes allowing targeted education to those most likely it make poor decisions relating to ASB and road safety.

This year's plan sets out priorities that I feel continue to demonstrate our commitment to making Bradford a safer place. The plan again focuses heavily on our strategy of fire prevention, risk reduction and collaboration to achieve our goals. Firefighters in Bradford are professional, highly trained and remain focused on providing a first-class service to the communities we serve.

Ensuring firefighters remaining highly skilled Bradford district will host several large-scale high-rise exercises in support of the learning outcomes from Grenfell.

- **Benjy Bush** – Bradford District Commander

About Bradford district

The Bradford district covers around 141 square miles and has a population of almost 500,000 people.

The district stretches across Airedale, Wharfedale and the Worth Valley as well as Bradford city and the towns of Bingley, Ilkley, Keighley, and Shipley.

Bradford is ethnically, culturally and geographically diverse. The district is an economically challenged area, containing a large range of social-economic groups ranging from the affluent to the very deprived.

These factors create a wide variety of risk profiles which we manage through various Prevention, Protection and Response arrangements. Much of the effectiveness of the district's community safety strategy lies in the links with our partners, including Bradford District Council, West Yorkshire Police, local housing associations and the voluntary sector.

Bradford District features over 4,000 listed buildings and has a fast growing and dynamic workforce, a high proportion of self-employment and new business start-ups. Unlike many other UK cities, our young population is growing – nearly a quarter are under 16 years of age. In addition, the district is home to the HQs of major companies including Morrisons, Yorkshire Building Society, Provident Financial, Hallmark Cards, Pace, Freeman Grattan Holdings.

Risk and fire & rescue resource in Bradford District

We have several specialist units in Bradford. Bradford District is covered by nine Fire Engines across eight Fire Stations. Six of these are wholetime and two are Retained (On-Call). The district has almost 200 personnel working across the stations and prevention team.

As well as this, Bingley Fire Station has a specialist water rescue unit with crews there specially trained to deal with flooding and water rescues.

There is also a specialist wildfire team at Keighley Fire Station to deal with large scale moorland fires. Bradford Fire Station provides an aerial response to incidents across the Service if required, using their Aerial Ladder Platform.

Bradford

- Population – 500,100
- Personnel – 200
- Size of area – 141² miles
- Fire Engines – 9

Bradford Stations

- Silsden (Retained/On-Call)
- Illkley (Retained/On-Call)
- Keighley (Wholetime, Wildfire)
- Bingley (Wholetime, Water Rescue)
- Shipley (Wholetime)
- Fairweather Green (Wholetime)
- Odsal (Wholetime)
- Bradford (Wholetime, includes Aerial Platform)

Why are we here

Our ambition: Making West Yorkshire Safer

To improve community safety and wellbeing and reduce the risk to life, property and the environment from fire and other emergencies.

Our guiding principles

To achieve our ambition, we will:

- Focus on risk and vulnerability
- Be part of our communities
- Work in partnership
- Be at our best and strive to improve
- Make a positive difference in everything we do
- Promote diversity and create an inclusive workplace

The services we deliver

Prevention

Raising awareness about the risks people face to prevent emergencies and reduce vulnerability.

Protection

Promoting and enforcing the fire safety measures required by law to ensure buildings and occupants are protected should a fire occur.

Response

Being ready for and responding to emergencies.

Resilience

Being able to deal with major emergencies and disruption locally and nationally whilst continuing to deliver our critical services.

Our Priorities

This plan sets out how we aim to use our resources to manage the risks we face in West Yorkshire and keep you safe from fire and other emergencies.

- Improve the safety and effectiveness of our firefighters.
- Promote the health, safety, and well-being of all our people.
- Encourage a learning environment in which we support, develop, and enable all our people to be at their best.
- Focus our prevention and protection activities on reducing risk and vulnerability.
- Provide ethical governance and value for money.
- Collaborate with partners to improve all of our services.
- Work in a sustainable and environmentally friendly way.
- Achieve a more inclusive workforce, which reflects the diverse communities we serve.
- Continuously improve using digital and data platforms to innovate and work smarter.
- Plan and deploy our resources based on risk.

How we will deliver these priorities

Plan and deploy our resources based on risk.

- We will ensure firefighters are trained, equipped, and positioned appropriately to respond to incidents with sufficient speed and weight.
- We will manage and continue to review the risk within Bradford and ensure that our operational response is appropriate.
- We will ensure the availability of specialist equipment, vehicles, and personnel in areas where risk is identified as requiring a more 'specialist response', for example, Water rescue teams and specialist Wildfire equipment and personnel.

- We will work alongside partners and voluntary organisations to further identify risk within the community of Bradford.

Improve the safety and effectiveness of our firefighters.

- We will undertake training and exercising to ensure a safe and effective response to risk identified in Bradford.
- We will train and implement changes to our operational procedures for fighting fires in tall buildings. Inclusive of large-scale exercises within the community specific to this area.
- We will debrief and feedback after attending incidents and exercises to identify best practice and promote improvements to procedures and equipment.
- We will continue our training days with partner agencies including Local Authority, Environment agency, Community Wardens, Emergency planning teams, Police and the Ambulance to improve how we respond to wide area flooding and wildfire across Bradford.
- We will work alongside community leaders, youth intervention and the police providing education with the aim of reducing the number of attacks on firefighters.

Promote health, safety, and wellbeing for all our people.

- We will continue to promote and embed the post incident cleaning policy on fire stations and the building projects at Keighley and Bingley will see greater protection against cross contamination of fire contaminants.
- We will promote post incident welfare where our crews have attended challenging incidents.
- We will champion mental health awareness training and discussions.
- We will align to health and safety policy and ensure risk assessments are appropriate to task.

Encourage a learning environment in which we support, develop, and enable our people to be at their best.

- We will identify and nurture talent and provide support for those expressing an interest in developing and progressing within the service.
- We will embed the new district performance dashboard which will support organisational improvement within the district.
- We will work with partners to identify opportunities for multi-agency development which will strengthen our collaborative approach to reducing incidents.
- We will support and develop our managers using modules from our Leadership Strategy.
- We will promote coaching and mentoring of our people developing operational and managerial skills.

Focus our prevention and protection activities on reducing risk and vulnerability.

- We will re-energise our partnership within communities, Bradford district Care Trust and children services to ensure high risk and vulnerable members of the public are identified, and work is carried out to improve their health, safety and wellbeing.
- We will develop new ways of working alongside Bradford district care trust ensuring those most vulnerable within the community receive the needed support.
- We will train our people to the highest standard through internal and partnership education so those in the community receive the most up to date and appropriate safety input.
- We will work with Bradford Council and other partners to identify vulnerable residents in areas prone to flooding and ensure a proactive approach.
- We will continue to deliver the Safer Communities Prevention Strategy and continually review and assure the service we undertake.
- We will continue to work alongside the Protection department to identify and report those building that do not meet the requirements of The Regulator Reform (Fire Safety) Order 2005.

Provide ethical governance and value for money.

- Construction has started to build a more energy efficient fire station at Keighley with Bingley fire station in the design stage. Resulting in more efficient and cost-effective property.
- We will ensure the best use of district resources in providing an efficient and value for money response to incidents.
- We will continue to integrate online training and meetings that can reduce the number of unnecessary journeys and our fuel costs.
- We will continue to explore opportunities to be more efficient in how we operate across Prevention, Protection, Response and Resilience.

Collaborate with partners to improve all of our services.

- We will undertake and learn from multi-agency exercises to develop and improve the response to the risks identified within the district.
- We will continue to build on our relationships with neighbouring Fire and Rescue Services through training and exercising.
- We will work with blue light and Local Authority partners to develop robust plans for our high-risk areas including our COMAH sites, moorland, river and canal networks.
- We will provide support to our staff, our partners, and members of the community in the recovery.
- We will form the Prevention and Risk Reduction Group with partners to target risk associated with the bonfire period.

Work in a sustainable and environmentally friendly way.

- We will continue to implement a recycling programme at all Bradford stations and encourage 'greener' ways of working.
- We will work in partnership to prevent climate driven emergencies and develop ways of working to respond more effectively.
- We will continue to look at hybrid ways of working to reduce travelling, paper, and waste within Bradford District.

Achieve a more inclusive workforce, which reflects the diverse communities we serve.

- We will endeavour to deliver recruitment messages during all service delivery contact.
- We will promote our service values and support positive action initiatives and we will continue to positively represent the service when working in our under-represented communities.
- We will hold and deliver positive action awareness day supporting the service recruitment objectives.
- We will continue a recruitment campaign for Retained Duty System Fire Stations at Ilkley and Silsden.
- We aim to work closer with our blue light partners to develop community engagement and positive action opportunities.
- We will challenge those people that do not reflect the services values and behaviours.

Continuously improve using digital and data platforms to innovate and work smarter.

- We work with data to reduce unnecessary demand on our service to build capacity for other work.
- We apply risk modelling to identify the most vulnerable in our communities to deliver targeted interventions.
- We will use data to support targeted intervention and identify metrics in which to evaluate outcome.
- We will train our people in the use of the OneView system providing greater data knowledge and application.

Risks in Bradford district

Whilst attending emergencies across West Yorkshire is a statutory duty, our role is much broader than this. We aim to do everything we can to prevent an emergency response in the first place. We do this through prevention and protection activity.

The residual risk that remains is managed through our response and resilience strategies.

The following sources have been used to identify the risk within Bradford District:

- The National Risk Register
- The WY Community Risk Register
- Local knowledge
- CPNI sites
- WYFRS Premises Risk Database (PRD)
- IRS; national and international data and experiences
- Environmental data and flood risk
- Information from local partners
- Foreseeable Risk Register

1. Prevention – Educating people about the risks they face to prevent emergencies and reduce vulnerability.
2. Protection – Promoting and enforcing the fire safety measures required by law to ensure buildings and occupants are protected should a fire occur.
3. Response – Being ready for and responding to emergencies.
4. Resilience – Being able to deal with major emergencies and disruptions whilst continuing to deliver our critical services.

Managing risk in Bradford

High Rise Buildings

How will we reduce the risks?

Prevention

- We will work with local housing associations and private resident associations to provide advice to those most at risk from a fire in High Rise Buildings.
- We will work with the responsible person at buildings with unsafe cladding to give advice on additional safety requirements and ensure these remain in place until the cladding is removed and replaced.
- We will update our prevention advice to reflect the learning from Grenfell.

- Operational crews will target residents within high rise properties that haven't received a safe and well visit.

Protection

- We inspect all High-Rise buildings as part of the WYFRS Building Risk Review Programme.
- We will report and enforce non-compliance with legislation.

Response

- We will undertake a series of practical exercises to improve our response to high rise properties within Bradford.
- We will undertake operational risk visits (ORVs) to ensure we understand unique risks in each individual building.
- Fairweather Green Fire Station will undertake a series of training scenarios on a new building evacuation procedure.
- We have a Pre-Determined Attendance for fires in High Rise Buildings that would be mobilised immediately on receipt of a 999 call into Fire Control.

Resilience

- We will develop and share tactical information plans with all stations likely attend an emergency in Bradford.

Complex Buildings

How will we reduce the risks?

Prevention

- We will provide advice to building occupiers on how mitigate the risk of fire.
- We will work in partnership to reduce antisocial behaviour in location with significant risk.

Protection

- We will carry out Operation Risk Visits (ORV); we will report and enforce non-compliance with legislation when necessary.

Response

- Fire crews will carry out ORV's to ensure all risks are identified and understood.
- Fire crews will take part in exercises to improve their response to these types of premises.
- We will produce presentations on the main risks and hazards which are shared across the district.

Resilience

- Any response plans will be shared with other districts and neighbouring fire and rescue service.

Residential Care Homes

How will we reduce the risks?

Prevention

- We will deliver out safe and well service and provide interventions when necessary.
- We will work alongside partners to provide education to care home staff around mitigating the risk of fire.

Protection

- Fire crews will carry out Operational Risk Visits.
- We will encourage and if necessary, enforce compliance with legislation.

Response

- Fire crews will have prior knowledge of hazards and risks through the ORV – they will also be aware of the evacuation plans on site.

Resilience

- Any response plans will be shared with other districts and neighbouring fire and rescue services.

COMAH Sites

How will we reduce the risks?

Prevention

- We will work with premise owners and the COMAH department in carrying out regular visits to the premises within Bradford.
- Operational Crews will undertake a 'tabletop' exercise on a COMAH site within Bradford district to improve the operational knowledge of these premises.

Protection

- Our Fire Protection Department will carry out Fire Audits at COMAH sites across Bradford.

Response

- We are involved in 'on-site' multi-agency practical training exercises that aim to test the business requirement to have emergency plans.
- We have a pre-determined number of resources we send to emergencies at the COMAH sites across Bradford.

Resilience

- We have 46 Fire Engines across West Yorkshire that will be strategically placed to provide 24/7, 365 days a year cover.

- Specialist resources are available from across West Yorkshire and through National Resilience arrangements.

Deliberate fires and Anti-social behaviour

How will we reduce the risks?

Prevention

- We work with all primary schools across Bradford to educate children in fire prevention.
- We will report accumulated or abandoned waste materials (fly tipping) to Bradford Council Waste Management Team.
- We will continue to educate households through our 'Safe and Well' visit programme where we highlight the risk presented by a build-up of waste materials.
- We will attend the Local Authority ward meetings and share intelligence with our partners. We monitor performance activity monthly and will initiate local action plans involving Fire and partner resources where we identify a need.
- We will engage with the community all year round to reduce tensions and anti-social behaviour around the bonfire period.
- We will actively pursue prosecution against any person who attacks a firefighter.
- We will deliver targeted Youth Intervention programmes in collaboration with secondary schools, alternative provisions, pupil referral units and colleges.

Protection

- We will carry out Risk Based inspections of business premise in which we can highlight the impact of waste accumulation and provide arson prevention advice.

Response

- We have 46 Fire Engines across West Yorkshire that will be strategically placed to provide 24/7 365 days a year cover.

Resilience

- We will share our response plans with all partners likely to attend any emergency in Bradford District. We will also work with the local community ward officers by sharing local intelligence.

Prevalence of false and malicious false alarms

How will we reduce the risks?

Prevention

- A new dedicated Education and Community Engagement officer will be responsible for working within our communities to reduce false alarms.
- We will educate Primary School children in the dangers of reporting malicious 999 calls.
- We will work with West Yorkshire Police in seeking prosecution for persistent malicious callers where appropriate.
- We will educate our communities through our Safe and Well visit programme on the importance of having working smoke detection.
- We will refer persons vulnerable to cooking related false alarms to our partner agencies for support.
- Bradfords fire crews supported by the Fire Protection Department will work with commercial premises to reduce the number of false alarms.

Protection

- We have 9 Fire engines across Bradford District ready to respond to calls received by Fire Control. Fire Control will mobilise the nearest Fire Engine.

Wildfire

How will we reduce the risks?

Prevention

- We will work with Bradford Local Authority in highlighting the moorland Public Space Protection Order measures within Bradford District via community interaction days and social media outlets.
- In collaboration with partners, we will distribute a number of banners and posters identifying the dangers of fires on the moorland.
- We will engage and educate the public at organised locations when we know the Wildfire severity indicators are high.

Response

- Keighley and Ilkley Fire Stations house Bradford Districts Specialist Wildfire resources. These resources are strategically placed to respond to incidents.
- Bradford District will co-ordinate Wildfire training days with fire crews and partner agencies to provide information on the location of water supplies, routes for access and details of landowner support.
- We will share our response plans with local partners to aid in a co -ordinated response to any wildfire incident within Bradford District.

Flooding

How will we reduce the risks?

Prevention

- We will work with Bradford Local Authority and the Environment Agency in engaging and educating with residents at risk of flooding.
- We will organise familiarisation days with local partners to aid in a co-ordinated response to any flooding incident within Bradford District.
- In areas of persistent flooding, we will undertake training days with Police and Council wardens in water safety and first aid.
- We will share our response plans with local partners to aid in a co-ordinated response to any flooding incident within Bradford District.
- Our Service Delivery Teams will highlight the measures available to businesses owners in reducing the risk of flooding at their premises.

Response

- We will work with Bradford Local Authority to distribute flood prevention control measures to the affected areas when a flood alert is received.
- We have specialist Water Rescue crews located at Bingley Fire Station who are trained to work in fast flowing water. They have a powered boat and will assist and rescue where required when flooding occurs.

Open Water Sites

How will we reduce the risks?

Prevention

- We will support partners including Yorkshire water and Bradford local authority with safety messages at specific sites.
- We will deliver education and advice direct to the public at these sites utilising the newly purchased water flume supporting practical delivery.
- We will support and promote national campaigns around water safety.
- We will develop a water education package which will be delivered within education centres.

Response

- Fire crews will be prepared to respond through training and simulations.
- Specialised resources and trained personnel within district to respond quickly to any water related incidents.

Resilience

- We provide water rescue training and equipment to all front-line fire appliances.

Road Traffic Collisions (RTCs)

How will we reduce the risks?

Prevention

- Risk Reduction Officers and fire crews will work with partners as part of Operation Steerside to carry out joint road safety initiatives across Bradford.
- Our Service Delivery Teams will undertake school visits to educate children on the importance of dangers on the roads and being safe in a vehicle.
- Operational crews will work with partners in highlighting inappropriate parking and driving outside schools.
- We will undertake a series of practical exercises to improve our effectiveness in response to road traffic collisions within Bradford.

Response

- Fire Control will immediately send the nearest fire engines to a report of Road Traffic Collision in Bradford. All fire appliances carry specialist cutting equipment and first aid in order to save life.

Arson

How will we reduce the risks?

Prevention

- A newly established Education and Community Engagement officer will be responsible for working within our communities to reduce arson.
- We work with schools across Bradford to educate children in fire prevention.
- We will report accumulated or abandoned waste materials (fly tipping) to Bradford Council Waste Management Team
- We will continue to educate households through our Safe and Well visit programme where we highlight the risk presented by a build-up of waste materials.
- We work with our local Council Ward Officers and share intelligence to help target arson hot spots.
- We will continually monitor performance activity and initiate local action plans involving partner agencies where we identify a need.
- We will carry out Risk Based inspections of business premises in which we can highlight the impact of waste accumulation on businesses and provide arson prevention advice.

Response

- We have 9 Fire engines across Bradford District ready to respond to calls received by Fire Control. Fire Control will mobilise the nearest Fire Engine to prevent rapid escalation and reduce the impact of Arson.

Attacks on Firefighters

How will we reduce the risks?

Prevention

- We will work with Police, Local authority and our local community groups to be more visible in problem areas.
- We will engage with young people in the areas where attacks occur to build trust and relationships.
- We will educate school age children on the consequences of attacks on emergency service workers.
- The new dedicated Education and Community Engagement officer will work closely with Schools officers in wards of concern.

Response

- We will request that West Yorkshire Police attend all incidents involving physical attacks on any employee of West Yorkshire Fire and Rescue Service.
- We will notify West Yorkshire Police of all attacks on any employee of West Yorkshire Fire and Rescue Service.
- We will record any evidence and provide this to West Yorkshire Police to aid in prosecution when appropriate.
- We are committed to trialling and developing the use of Body Worn cameras in Bradford, to act as a deterrent against attacks on firefighters and also a source gathering evidence when required.

Bradford district achievements 2022 – 23

Bradford district staff have worked hard over the last 12 months on the district priorities – we have seen some very encouraging results. Below is a summary of what we are proud of achieving over the last year...

- We reduced Arson by more than 10% - We feel our Community Risk Reduction work contributed greatly towards this reduction.
- We completed almost six thousand Safe and Well visits to the most vulnerable households in Bradford which helped us reduce domestic dwelling fires by more than 6%.
- We have collaborated with partner agencies to tackle nuisance calls and malicious false alarms – seeing some positive results in many areas - this continues to be a priority in 2023/2024.
- We have continued 'Safe Spot' at all our Fire Stations across Bradford. Supporting and signposted a number of people that have presented at stations with varying issues.
- We have improved recruitment and diversity across our wholetime and Retained Stations that provide cover across Ilkley and Silsden. The successful

recruitment at Ilkley and Silsden has led to notable increases in availability across the Wharfedale area.

- We carried out effective and realistic training and exercises with all our specialist response assets located around Bradford such as Wildfire, Water Rescue and Aerial Rescue.
- We have expanded the functionality of the Aerial Ladder Platform with Bradford trialing its use for line rescue working alongside the Technical Rescue Unit based in Kirklees.
- We carried out training and exercises with our Blue light partners and North Yorkshire Fire & Rescue to improve our joint response.
- We trained all our operational crews against new procedures relating to fighting fires in and evacuation of high-rise buildings.
- We have completed exercises at Ian Clough Hall, Baildon testing our crews Breathing Apparatus and Command competence.
- We completed inspections and produced emergency response plans for all high-rise buildings in Bradford following the recommendations of the Grenfell Tower Inquiry.
- We have improved our firefighters Health and Safety by embedding the recommendations of contaminants research – We have also included the recommendations of this in our designs for building work at Odsal and Keighley Fire Stations. We have commenced planning and design for the Bingley fire station redevelopment.
- We have attended local schools and colleges to promote careers within the Fire Service. We have used the HMICFRS assessment of 'Good' in all areas as a foundation to implement our improvement action plan with the aim of delivering an outstanding service.
- We have supported key risk awareness and education events across Bradford such as the Bradford City 'Stay Safe' and the Centenary Square Nitrous Oxide Day.
- We have developed stronger working relationships with partners through the Community Safety Partnership, Wellbeing, ASB and Vision Zero boards.

Performance

District performance

2022 – 23

Performance Indicator	3-year average target	Actual (2021/22)	Performance against 3-year average
Arson	2193	1953	-10.9%
Primary Arson	448	313	-30.1%
Secondary Arson	1745	1640	-6.0%
Actual Rescues	379	301	-20.6%
Total Activity	6348	6500	2.4%
Dwelling Fires	316	297	-6.0%
Non-Domestic Building Fires	97	90	-7.2%
Prevalence of False Alarms	2502	2645	5.7%
Fire Related Injuries	52	30	-42.3%
Road Traffic Collisions	141	128	9.2%
Malicious False Alarms	123	165	-34.1%

Bradford district - our people

We recognise the important role that our workforce plays in achieving the Bradford District priorities. We are investing in health and wellbeing, leadership and development and diversity and inclusion strategies to support staff to reach their full potential.

We continue to successfully recruit firefighters to work at our On-Call stations and staff at both Silsden and Ilkley fire stations continue to be a vital part of Bradfords capability when responding to incidents and carrying out fire prevention work.

Teamwork

Bradford crews will undertake a variety of exercises to establish closer working with nearby stations.

Integrity

We will promote a culture of learning and trust.

Learning

We will undertake a series of interactive training sessions to ensure operational crews are prepared to respond to a variety of scenarios. We will implement learning from debriefs and assurance to drive improvement.

Responsibility

We will continue to make our staff as effective as possible through continued development of the CLM model.

Communication

Bradford district will undertake BI weekly meetings with junior officers to update fire crews on the changing priorities within the district.

Monitoring progress

Bradford district performance across all areas will be monitored by the District Team. This is done in several ways through engaging with our crews during Station Assurance Visits (SAV) and our training and exercising programme.

Any Prevention activity is reviewed and assured through our Performance Management Indicators. On a monthly basis the Performance Management

Indicators are monitored against a three-year rolling average. We implement action plans where we see unexpected trends.

Progress against the management of district risk will be reported to the West Yorkshire Fire and Rescue Authority in line with the Performance Management Framework.

Station assurance process:

- Prevention - Educating people about the risks they face to prevent emergencies and reduce vulnerability.
- Protection - Promoting and enforcing the fire safety measures required by law to ensure buildings and occupants are protected should a fire occur.
- Response - Being ready for and responding to emergencies.
- Resilience - Being able to deal with major emergencies and disruption whilst continuing to deliver our critical services.

Every year we will review and update the known risks in the district, taking account of changes and development in:

- Data performance
- New and emerging risks
- Community risk
- Organisational priorities

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